

Message Text

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ACTION EUR-25

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C O N F I D E N T I A L USNATO 4827

E.O. 11652: GDS

TAGS: PFOR, NATO

SUBJECT: CSCE: REVISION OF IS PAPER ON CBMS IN LIGHT OF SEPT 5

POLADS MEETING WITH EXPERTS

GENEVA FOR CSCE DEL

FOLLOWING IS TEXT OF IS RE-DRAFT OF PAPER ON CBMS, REFLECTING THE
POLADS SEPT 5 MEETING WITH CSCE EXPERTS (SEPTTEL). AS REPORTED IN
THE SEPTTEL, THE RE-DRAFT DOES NOT ACCURATELY REFLECT ALL THE
CONCLUSIONS REACHED IN THE MEETING AND THE MISSION WILL INSIST
ON A FURTHER REVISION BEFORE THE SEPTEMBER 13 NAC MEETING.
BEGIN TEXT:

CONFIDENCE-BUILDING MEASURES

REPORT BY THE ACTING CHAIRMAN OF THE POLITICAL COMMITTEE
CONFIDENTIAL

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AT ITS MEETING ON 19TH JULY THE COUNCIL DECIDED THAT FURTHER
STUDIES ON CONFIDENCE-BUILDING MEASURES BE CARRIED OUT IN BRUSSELS
AND INSTRUCTED THE POLITICAL COMMITTEE TO PURSUE ITS CONSIDERATION
OF THE OUTSTANDING ISSUES.

2. IN COMPLIANCE WITH THE COUNCIL'S DECISION, THE POLITICAL COMMITTEE DISCUSSED IN A SERIES OF MEETINGS THOSE ASPECTS OF CBMS DESERVING FURTHER HARMONISATION WITHIN NATO. THE DISCUSSIONS WERE CONTINUED AT A MEETING WITH THE PARTICIPATION OF CSCE EXPERTS AT NATO HEADQUARTERS ON 5TH SEPTEMBER.

3. THE COMMITTEE AGREED THAT AN AGREEMENT ON CBMS SHOULD BE BASED ON THE FOLLOWING GENERAL CONSIDERATIONS:

- THE PURPOSES OF THE CSCE COULD NOT BE MET WITHOUT PARTICIPATING GOVERNMENTS ACQUIRING GREATER CONFIDENCE IN EACH OTHER'S MILITARY INTENTIONS AND ACTIVITIES;
- THE PARTICIPATING STATES EXPRESS THE CLEAR POLITICAL INTENTION TO GIVE EFFECT TO PRECISE CONFIDENCE-BUILDING MEASURES;
- SUCH CONFIDENCE-BUILDING MEASURES SHOULD BE OF A KIND WHICH PARTICIPATING GOVERNMENTS WILL IN FACT PUT INTO EFFECT, THUS STRIKING A FAIR BALANCE BETWEEN THEORY AND PRACTICE.

4. THE COMMITTEE FELT THAT IN DISCUSSING CBMS ALLIED NEGOTIATORS IN GENEVA SHOULD BEAR IN MIND THAT:

- THE VALUE OF CBMS LIES IN THEIR MULTILATERAL NATURE. THE FINAL TEXT SHOULD THEREFORE NOT ENCOURAGE THE ESTABLISHMENT OF BILATERAL ARRANGEMENTS IN THIS FIELD, THUS ENSURING THAT ALL PARTICIPANTS ARE INVOLVED IN THE IMPLEMENTATION OF THE MEASURES AND ARE ABLE TO BENEFIT FROM THEM;
 - ALL AGREEMENTS REACHED ON CONFIDENCE-BUILDING MEASURES IN THE CSCE CONFERENCE SHOULD BE SEEN AS PART OF A WHOLE, AND SHOULD NOT THEREFORE BE SETTLED INDEPENDENTLY;
 - SUBJECT TO THE CONSIDERATIONS SET OUT IN PARAGRAPH 5(A) BELOW, THE ARRANGEMENTS IN EUROPE FOR THE AREA OF APPLICATION SHOULD NOT BE DISCRIMINATORY OR RESULT IN THE ESTABLISHMENT OF SPECIAL ZONES IN EUROPE;
 - THE ARRANGEMENTS SHOULD NOT BE SUCH AS TO CONTRADICT THE PRINCIPLE THAT PRIOR NOTIFICATION SHOULD COVER THE AREA MENTIONED IN PARAGRAPH 5(A) BELOW AND INVOLVE ALL PARTICIPANTS;
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- THERE SHOULD BE NO ARRANGEMENTS WHICH, BY DISTINGUISHING BETWEEN NATIONAL AND MULTI-NATIONAL MILITARY MANOEUVERS, COULD ENABLE PARTICIPATING STATES TO EXCLUDE NOTIFICATION OF A MANOEUVRE OF POLITICAL OR MILITARY SIGNIFICANCE.

5. THE COMMITTEE AGREED THAT DUE ACCOUNT SHOULD BE TAKEN OF THE INTERESTS OF NEUTRAL AND NON-ALIGNED PARTICIPANTS TO THE CSCE, IN A WAY CONSISTENT WITH NATO MEMBERS' OWN SECURITY AND THE NATURE OF THE CSCE. HOWEVER, THE ALLIANCE AS SUCH HAS NO DIRECT SUBSTANTIAL INTEREST IN PRESSING ANY OF THE NEUTRAL PROPOSALS STILL ON THE TABLE.

6. AS REGARDS THE SPECIFIC OBJECTIVES, THE COMMITTEE AGREED ON THE FOLLOWING REQUIREMENTS:

(A) AN AGREEMENT ON PRIOR NOTIFICATION OF LAND AND COBINED MANEUVERS WHICH WOULD INVOLVE ALL PARTICIPANTS IN NOTIFYING ALL OTHER PARTICIPANTS OF THE POLITICALLY AND MILITARILY SIGNIFICANT NATIONAL OR MULTI-NATIONAL MANOEUVRES WHICH TAKE PLACE IN EUROPE.

IN THE CASE OF THE USSR THE AREA OF APPLICATION WOULD BE LIMITED TO A SIGNIFICANT BAND OF TERRITORY THE EXTENT OF WHICH WAS AGREED UPON IN THE COMMITTEE (AC/119-R(74)60). SPECIAL CARE SHOULD BE TAKEN OF THE NEEDS OF NATO FLANK STATES.

THE COMMITTEE REACED AN UNDERSTANDING UPON THE RANGE OF FIGURES WITHIN WHICH, IN THE LIGHT OF THE NEGOTIATIONS, AN AGREEMENT ON ANNOUNCEMENT TIME AND A THRESHOLD IN THE SIZE OF MANOEUVRES WOULD BE FOUND.

THERE SHOULD BE NO COMPARABLE COMMITMENT(1) TO NOTIFY SEPARATE AIR AND NAVAL MANOEUVRES /AND SMALLER-SCALE MANOEUVRES/ BUT IT HAS BEEN SUGGESTED THAT THERE COULD BE A CLAUSE IN WHICH IT IS RECOGNISED THAT PRIOR NOTIFICATION OF SUCH MANOEUVRES /AS WELL AS SMALLER-SCALE MANOEUVRES/ WOULD CONTRIBUTE TO CONFIDENCE-BUILDING ANDWOULD ENCOURAGE PARTICIPATING STATES TO NOTIFY SUCH MANOEUVRES;

(B) IN ACCORDANCE WITH THE HELSINKI RECOMMENDATIONS THE FINAL CSCE DOCUMENT SHOULD STATE THEAT THE QUESTION OF THE PRIOR NOTIFICATION OF MAJOR MILITARY MOVEMENTS HAS BEEN CAREFULLY CONFIDENTIAL

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STUDIED, RECOGNISE THAT PRIOR NOTIFICATION OF SUCH MOVEMENTS WOULD CONTRIBUTE TO CONFIDENCE-BUILDING AND CONCLUDE THAT SUCH NOTIFICATION SHOULD BE LEFT TO THE DISCRETION OF THE PARTICIPATING

STATES/(1) /BUT SHOULD NOT CONCLUDE OR IN ANY WAY INDICATE THAT MEASURES ON THIS SUBJECT ARE PRACTICABLE AT THIS TIME/.

THERE SHOULD BE NO COMMITMENTS TO STUDY THE SUBJECT FURTHER AFTER THE CONFERENCE;

(C) AN AGREEMENT ON EXCHANGE OF OBSERVERS WHICH WOULD ENCOURAGE PARTICIPATING STATES TO INVITE SUCH OBSERVERS AND TO BE HELPFUL IN PROVIDING FACILITIES FOR THEM. THE TEXT ON EXCHANGE OF OBSERVERS WHICH WAS AGREED IN GENEVA ON 25 JULY PROVIDES A SUITABLE BASIS FOR THE DEVELOPMENT OF THE PRACTICES AND MODALITIES OF EXCHANGES.

7. THE COMMITTEE CONSIDERS THAT A PREAMBULAR PARAGRAPH ON THE SELF-RESTRAINT ISSUE, ALONG THE LINES OF THE WESTERN PROPOSAL, IS THE MAXIMUM ACCEPTABLE TO THE ALLIANCE.

8. THE POLITICAL COMMITTEE RECOGNISED THAT ANY COMMITMENT ON CBMS UNDERTAKEN BY PARTICIPANTS TO THE CSCE WOULD NOT HAVE LEGAL

FORCE. HOWEVER, THE COMMITTEE FELT THAT WHILE SOME MEASURES COULD BE IMPLEMENTED ON A VOLUNTARY BASIS, THERE SHOULD BE A FIRM POLITICAL COMMITMENT TO PRIOR NOTIFICATION OF POLITICALLY AND MILITARILY SIGNIFICANT MANOEUVRES. RUMSFELD

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